Zoning Text Amendment No.: 18-11 Concerning: Telecommunications

Towers – Limited Use

Draft No. & Date: 1 - 7/18/18 Introduced: July 24, 2018

Public Hearing:

Adopted: Effective: Ordinance No.:

## COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President Riemer at the request of the Executive

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## AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- add definitions;
- allow certain telecommunications towers as a conditional use in certain residential zones:
- revise the standards for telecommunications towers allowed as a limited or conditional use;
- exempt certain antennas from height limits;
- revise the conditional use findings required for the replacement of a pre-existing pole; and
- generally amend conditional use requirements to address certain telecommunications towers

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 3.1. "Use Table" Section 3.1.6. "Use Table"

DIVISION 3.5. "Commercial Uses"

Section 3.5.2. "Communication Facility"
Section 3.5.14. "Accessory Commercial Uses"

DIVISION 4.1. "Rules for All Zones"

Section 4.1.7. "Measurements and Exceptions"

DIVISION 7.3. "Regulatory Approvals" Section 7.3.1. "Conditional Use"

**EXPLANATION:** Boldface indicates a Heading or a defined term.

<u>Underlining</u> indicates text that is added to existing law by the original text amendment or by ZTA 14-09.

[Single boldface brackets] indicate text that is deleted from existing law by original text amendment.

<u>Double underlining</u> indicates text that is added to the text amendment by amendment or text added by this amendment in addition to ZTA 14-09. [[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment or indicates a change from ZTA 14-09.

\* \* indicates existing law unaffected by the text amendment.

## **ORDINANCE**

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

Zoning Text Amendment No.: 18-11

## Sec. 1. DIVISION 59-3.1 is amended as follows:

- 2 **DIVISION 3.1. Use Table**
- 3 \* \* \*
- 4 Section 3.1.6. Use Table
- 5 The following Use Table identifies uses allowed in each zone. Uses may be modified in Overlay zones under
- 6 Division 4.9.

	D. C. W.			Rural	1						Re	esident	ial						Commercial/		·ial/							
USE OR USE GROUP	Definitions and Standards	Ag	Residential		Residential Detached							Residential Townhouse		Residential Multi-Unit			Residential				Emplo	yment		In	dustr	ial		
	Standards	AR	R	RC	RNC	RE-2	RE-2C	RE-1	R-200	R-90	R-60	R-40	TLD	TMD	THD	R-30	R-20	R-10	CRN	CRT	CR	GR	NR	LSC	EOF	IL	IM	IH
* * *																												
COMMERCIAL																												
* * *																												
Communication Facility	3.5.2																											
Cable Communications System	3.5.2.A	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	С	Р	С	С	С	С
Media Broadcast Tower	3.5.2.B	С	С	С		С	С	С	С	С	С	С				С	С	С				С		L	С	С	С	Р
Telecommunications Tower	3.5.2.C	L/C	L/C	L/C	<u>L/</u> C	<u>L/</u> C	<u>L/</u> C	<u>L/</u> C	<u>L/</u> C	<u>L/</u> C	<u>L/</u> C	<u>L/</u> C	<u>L/C</u>	<u>L/C</u>	<u>L/C</u>	<u>L/C</u>	<u>L/C</u>	<u>L/C</u>	L	L	L	L/C	L/C	L	L/C	L	L	L

**Key:** P = Permitted Use L = Limited Use C = Conditional Use Blank Cell = Use Not Allowed

8		(	Sec.	2. DI	VISIO	N 59-3.5 is amended as follows:
9	DI	VIS	ION	3.5. C	Comm	ercial Uses
10	*	*	*			
11	Sec	ctio	n 3.5	5.2. Co	mmun	nication Facility
12	*	*	*			
13	C.	,	Tele	comm	unicati	ons Tower
14			1.	Defi	ned	
15	*	*	*			
16				<u>c.</u>	Encl	osure or stealth design means material, or the use of
17					mate	rials, intended to conceal antennas and associated
18					<u>equi</u>	oment.
19				<u>d.</u>	The 1	neight of a Telecommunications Tower is measured from
20					the lo	owest point of the natural grade of the ground at the base of
21					the p	ole to the highest point on the tower, including any
22					attac	hed antennas and equipment.
23		,	2.	Use	Standa	rds
24	*	*	*			
25				b.	[In th	ne Commercial/Residential, Industrial, and Employment
26					zone	s, where] Where a Telecommunications Tower is allowed
27					as a l	imited use and the tower would replace a pre-existing
28					utilit	y pole, streetlight pole, or site plan approved parking lot
29					light	pole, the tower is allowed if it satisfies the following
30					stand	lards:
31					<u>i.</u>	In the Commercial/Residential, Industrial, and
32						Employment zones, the pre-existing pole and the
33						replacement tower must be at least 10 feet from an

34		<u>existi</u>	ng <u>bui</u>	lding, excluding any building encroachments
35		allow	ed unc	ler <u>Section</u> 4.1.7.B.5.
36	<u>ii.</u>	In the	Agric	eultural, Rural Residential, and Residential
37		zones	<u>, the p</u>	re-existing pole must be at least 22 feet tall,
38		and th	<u>ne</u> pre-	existing pole and replacement tower must be
39		at leas	<u>st 30 f</u>	eet from a dwelling, excluding any building
40		encro	<u>achme</u>	ents allowed under Section 4.1.7.B.5.
41	[i] <u>iii</u> .	Anter	nnas m	ust comply with the Antenna Classification
42		Stand	ard A	under Section 59.3.5.2.C.1.b, be concealed
43		within	n an er	nclosure the same color as the pole, be
44		instal	led at	a minimum height of 15 feet, and be installed
45		parall	el with	n the tower.
46	[ii] <u>iv</u> .	The to	ower n	nust be located:
47		(a)	withi	n 2 feet of the base of a pre-existing pole and
48			at the	same distance from the curb line, or edge of
49			travel	lane in an open section, as the pre-existing
50			pole i	n a public right-of-way;
51		[(b)	at lea	st 10 feet from an existing building;]
52		[(c)] <u>(</u>	<u>b)</u>	outside of the roadway clear zone, as
53			deter	mined by the Department of Permitting
54			Servi	ces;
55		[(d)] <u>(</u>	<u>c)</u>	in a manner that allows for adequate sight
56			distar	nces, as determined by the Department of
57			Perm	itting Services; and
58		[(e)] <u>(</u>	<u>d)</u>	in a manner that complies with streetlight
59			maint	tenance requirements, as determined by the
60			Depa	rtment of Transportation.

61	[iii] <u>v</u> . A pro	e-existi	ing streetlight or parking lot light pole must be
62	remo	ved wi	thin 10 business days after power is activated
63	to the	e replac	cement tower, and a pre-existing utility pole
64	must	be rem	noved within 180 days after a replacement
65	utilit	y pole	is installed.
66	[iv] <u>vi</u> .The l	height	of the tower, including any attached antennas
67	and e	equipm	ent, must not exceed:
68	<u>(a)</u>	<u>22 fe</u>	et when replacing a pre-existing streetlight
69		<u>less</u> t	han 22 feet tall;
70	[(a)] <u>(</u>	<u>(b)</u>	for <u>pre-existing</u> streetlights <u>22 feet or taller</u> ,
71		the he	eight of the pole that is being replaced:
72		(1)	plus 6 feet when abutting a right-of-way
73			with a paved section width of 65 feet or less;
74			or
75		(2)	plus 15 feet when abutting a right-of-way
76			with a paved section width greater than 65
77			feet[.];
78	[(b)]	<u>(c)</u>	for utility poles [and parking lot lights], the
79		heigh	nt of the pre-existing utility [or parking lot
80		light]	pole plus 10 feet[.] and, if necessary, the
81		minir	num additional height required to comply
82		with	the National Electric Safety Code;
83	<u>(d)</u>	for pa	arking lot lights, the height of the pre-existing
84		parki	ng lot light pole plus 10 feet.
85	[v] <u>vii</u> . The 1	tower n	nust be the same color as the pre-existing
86	pole.		

87	[v1]v111. The tower must have no exterior wiring, except
88	that exterior wiring may be enclosed in shielded conduit
89	on wooden or utility poles.
90	[vii] <u>ix</u> . Any equipment cabinet:
91	(a) must not exceed a maximum volume of 12 cubic
92	feet and be installed a minimum of 12 feet above
93	ground if not installed in the Telecommunications
94	Tower base or at ground level;
95	(b) must not exceed a maximum volume of 20 cubic
96	feet when installed in the Telecommunications
97	Tower base or at ground level;
98	[(b)](c) used to support antennas on a replacement
99	streetlight pole must be installed in the
100	Telecommunications Tower base or at ground
101	level, unless this requirement is waived by the
102	Department of Transportation;
103	[(c)] must be the same color or pattern as the pre-
104	existing tower, except as provided in [Section
105	59.3.5.2.C.2.b.vii(d)] <u>Section</u> <u>59.3.5.2.C.2.b.ix(e)</u> ;
106	[(d)](e) may be a stealth design approved by the
107	Department of Transportation.
108	[viii] $\underline{x}$ . The tower must include a replacement streetlight,
109	if a streetlight existed on the pre-existing pole.
110	[ix]xi. The design of a replacement tower located in a public
111	right-of-way, including the footer and the replacement
112	streetlight, must be approved by the Department of
113	Transportation.

114		[x] <u>xii</u> . Th	e noise level of any fans must comply with Chapter
115		31	B.
116		[xi] <u>xiii</u> .	Signs or illumination on the antennas or support
117		str	ucture, except a streetlight, are prohibited unless
118		rec	quired by the Federal Communications Commission or
119		the	e County.
120		[xii] <u>xiv</u> .	The owner of the tower or the antenna attached to
121		the	e tower must maintain their tower, antennas, and
122		eq	uipment in a safe condition, remove graffiti, and repair
123		da	mage.
124		[xiii] <u>xv</u> .	If a tower does not have a streetlight, the tower
125		mu	ast be removed at the cost of the owner of the tower
126		wh	nen the tower is no longer in use for more than 12
127		mo	onths. Any antenna and equipment must be removed at
128		the	e cost of the owner of the antenna and equipment when
129		the	e antennas and equipment are no longer in use for more
130		tha	an 12 months. The Telecommunications Transmission
131		Fa	cilities Coordinating Group must be notified within 30
132		da	ys of the removal.
133	c.	Where a	Telecommunications Tower is allowed as a conditional
134		use and c	loes not replace a pre-existing pole, it may be
135		permitted	d by the Hearing Examiner under Section 3.5.2.C.2.a[,
136		limited u	se standards] <u>Limited Use</u> , Section 7.3.1[,] <u></u>
137		Condition	nal Use, and the following standards:
138		i. Be	efore the Hearing Examiner approves any conditional
139		use	e for a Telecommunications Tower, the proposed
140		fac	cility must be reviewed by the [County]

141					<u>Telecommunications</u> Transmission [Facility] <u>Facilities</u>
142					Coordinating Group. The applicant for a conditional use
143					must file a complete copy of a recommendation from the
144					Telecommunications Transmission [Facility] Facilities
145					Coordinating Group with the Hearing Examiner at least
146					[5]30 days before the date set for the public hearing. The
147					recommendation must be no more than 90 days old at the
148					time the conditional use application is filed.
149	*	*	*		
150				<u>d.</u>	Where a Telecommunications Tower is allowed as a conditional
151					use and the tower would replace a pre-existing utility pole,
152					streetlight pole, or site plan approved parking lot light pole, it
153					may be permitted by the Hearing Examiner under Section
154					3.5.2.C.2.b – <u>Limited Use, Section 7.3.1 – Conditional Use, and</u>
155					the following standards:
156					i. Before the Hearing Examiner approves any conditional
157					use for a Telecommunications Tower, the proposed
158					facility must be reviewed by the Telecommunications
159					Transmission Facilities Coordinating Group. The
160					applicant for a conditional use must file a complete copy
161					of a recommendation from the Telecommunications
162					Transmission Facilities Coordinating Group with the
163					Hearing Examiner at least 30 days before the date set for
164					the public hearing. The recommendation must be no
165					more than 90 days old at the time the conditional use
166					application is filed.

167	<u>ii.</u>	Notw	<u>ithstan</u>	ding Section 3.5.2.C.2.b.ii, a
168		<u>Telec</u>	ommu	nications Tower must be set back, as
169		meas	ured fr	om the base of the support structure, as
170		follov	ws:	
171		<u>(a)</u>	not le	ess than 30 feet from a dwelling, excluding
172			encro	achments that are allowed under Section
173			4.1.7.	<u>.B.5; or</u>
174		<u>(b)</u>	the H	earing Examiner may reduce the setback
175			requi	rement to not less than 10 feet, if:
176			<u>(1)</u>	the Telecommunications Transmission
177				Facilities Coordinating Group determines
178				that improvements to service area or
179				capacity cannot be achieved by using a pre-
180				existing streetlight, utility, or parking lot
181				pole within 800 feet of the proposed tower
182				under Section 3.5.2.C.2.b or Section
183				3.5.2.C.14.c; or
184			<u>(2)</u>	the Hearing Examiner determines that a
185				reduced setback will allow the support
186				structure to be located on the property in a
187				<u>less</u> <u>visually</u> <u>obtrusive</u> <u>location</u> <u>after</u>
188				considering the height of the structure,
189				topography, existing tree coverage and
190				vegetation, proximity to nearby residential
191				properties, and visibility from the street.
192	<u>iii.</u>	Notw	<u>ithstan</u>	nding Section 3.5.2.C.2.b.iv.(a), the tower
193		must	be loca	ated to minimize its visual impact. Screening

194						<u>under Division 6.5 is not required; however, the Hearing</u>
195						Examiner may require the tower to be less visually
196						obtrusive by use of screen, coloring, or other visual
197						mitigation options, after considering within 400 feet the
198						character of residential properties, proximity to nearby
199						residential properties, existing tree coverage and
200						vegetation, and design and presence of streetlight, utility,
201						or parking lot poles.
202	*	*	*			
203	Sec	ctio	n 3.5	5.14. A	ccesso	ry Commercial Uses
204	*	*	*			
205	C.		Ante	nna on	Existi	ng Structure
206	*	*	*			
207			2.	Use	Standa	rds
208				Whe	re an A	antenna on Existing Structure is allowed as a limited use, it
209				must	satisfy	the following standards:
210	*	*	*			
211				c.	Asso	ciated equipment must be located in an unmanned
212					build	ing, equipment cabinet, or equipment room in an existing
213					build	ing.
214	*	*	*			
215					iii.	If an equipment cabinet services an Antenna on Existing
216						Structure and the Existing Structure is a utility pole,
217						streetlight pole, or site plan approved parking lot light
218						pole, the equipment cabinet:
219						(a) must not exceed a maximum volume of 12 cubic
220						feet and be installed a minimum of 12 feet above

221							ground if not installed in the Telecommunications
222							Tower base or at ground level; [and]
223						(b)	must not exceed a maximum volume of 20 cubic
224							feet when installed in the Telecommunications
225							Tower base or at ground level; and
226						<u>(c)</u>	must be the same color or pattern as the existing
227							structure, unless it is a stealth design approved by
228							the Department of Transportation.
229	*	*	*				
230				d.	Exce	pt und	er Section 3.5.14.C.2.e, when mounted on a rooftop
231					or st	ructure	located outside of a right-of-way, the antenna must
232					meet	the fo	llowing standards:
233					i.	An a	ntenna is prohibited:
234						(a)	on or within 10 feet of any detached house, duplex,
235							or townhouse building type or an accessory
236							structure associated with either building type; and
237						(b)	in any scenic setback indicated in a master plan.
238					ii.	An a	ntenna and a related unmanned equipment building
239						or ca	binet may be installed on a rooftop, if a building is a
240						mini	mum height of:
241						(a)	[50] 35 feet in any Residential Detached, Rural
242							Residential, or Planned Unit Development zone,
243							and must be mounted in an antenna enclosure the
244							same color or design as the building; or
245						(b)	20 feet in any Residential Multi-Unit,
246							Commercial/Residential, Employment, or
247							Industrial zone, and must be mounted in an

248							antenna enclosure the same color or design as the
249							building.
250					ii.	An aı	ntenna may be installed on the facade of a building
251						at a n	ninimum height of:
252						(a)	[50] 35 feet in [a] any Residential Detached, Rural
253							Residential, or Planned Unit Development zone
254							and must be mounted in an antenna enclosure the
255							same color or design as the building; or
256						(b)	[30] 20 feet in any Residential Multi-Unit,
257							Commercial/Residential, Employment, [and] or
258							Industrial zone and must be mounted in an antenna
259							enclosure the same color or design as the building.
260	*	*	*				
261				e.	An a	ntenna	classified as Standard A under Section 3.5.2.C.1.b
262					may	be inst	alled on any existing structure located in the right-
263					of-wa	ay in a	ny zone where an antenna on an existing structure is
264					allow	ed, if:	
265					i.	the ar	ntenna is in an enclosure and the enclosure is the
266						same	color or pattern as the existing structure;
267					ii.	the ar	ntenna and the antenna enclosure [is] <u>are</u> installed at
268						a min	nimum height of 15 feet above the ground; and
269					iii.	the st	ructure is at least [60] 30 feet from a dwelling in a
270						Rural	Residential, Residential, or Planned Unit
271						Deve	lopment zone, and at least 10 feet from any
272						[struc	cture] building in any Commercial/Residential,
273						Empl	oyment, or Industrial zone.

274		Sec.	3. DI	VISION 59-4.1. is amended as follows:
275	DI	VISION	4.1.	Rules for All Zones
276	*	* *		
277	Sec	ction 4.1	.7. M	easurement and Exceptions
278	*	* *		
279	C.	Heig	ht	
280	*	* *		
281		3.	Heig	ght Encroachments
282			Any	height encroachment not specifically listed is prohibited.
283	*	* *		
284			b.	The maximum height does not apply to solar panels and any
285				roof structure listed in Section 4.1.7.C.3.a or Antenna on
286				Existing Structures as defined in Section 3.5.14.C.2.d, except
287				that in the TLD, TMD, THD, and R-30 zones, an air
288				conditioning unit or similar structure or mechanical
289				appurtenance may exceed the established height limit by a
290				maximum of 8 feet.
291	*	* *		
292		Sec.	4. DI	VISION 59-7.3 is amended as follows:
293	DI	VISION	[ <b>7.3.</b> ]	Regulatory Approvals
294	Sec	ction 7.3	.1. Co	onditional Use
295	*	* *		
296	B.	Appl	icatio	n Requirements
297	*	* *		
298		2.	The	applicant must submit the following for review:
299	*	* *		

300					m.	for a	[telecommunication tower] <u>Telecommunications Tower</u>
301						appli	cation[,]:
302						<u>i.</u>	photographic simulations of the tower and site seen from
303							areas with a direct view of the tower, including a
304							minimum of at least 3 directions; and
305						<u>ii.</u>	photographs of streetlight, utility, or parking lot light
306							poles within 400 feet of the proposed
307							Telecommunications Tower.
308	*	*		*			
309	E.		N	lece	ssary l	Findin	gs
310	*	*		*			
311			7		Notw	ithsta	nding any other requirements of Section 59-7.3.1.E, to
312					appro	ove a c	conditional use application for a Telecommunications
313					Towe	er that	replaces a pre-existing streetlight, utility, or parking lot
314					<u>light</u>	<u>pole,</u> t	the Hearing Examiner must find that the tower:
315					<u>a.</u>	meet	s the requirements of Section 3.5.2.C.2.d;
316					<u>b.</u>	is co	mpatible with or can be made compatible with nearby
317						resid	ential property by the use of screening, coloring, stealth
318						desig	gn, or other visual mitigation options after considering the
319						heigh	nt of the structure, topography, existing vegetation and
320						envii	conmental features; and
321					<u>c.</u>	does	not abut or confront an individual resource in the Master
322						<u>Plan</u>	for Historic Preservation.
323	*	*		*			
324	F.		L	ecis	sion		
325			1		Hear	ing Ex	aminer
326	*	*		*			

327	c.	[Any] Except for decisions relating to a Telecommunications				
328		Tower, any party of record may appeal the Hearing Examiner's				
329		decision by filing a written request to present oral argument				
330		before the Board of Appeals within 10 days after the Office of				
331		Zoning and Administrative Hearings issues the Hearing				
332		Examiner's report and decision. The filing of such a request				
333		transfers jurisdiction over the matter while on appeal from the				
334		Hearing Examiner to the Board of Appeals.				
335	* * *					
336	<u>d.</u>	Any party aggrieved by a decision of the Hearing Examiner				
337		relating to a Telecommunications Tower may, within 30 days				
338		after the Hearing Examiner's action, file a petition for judicial				
339		review of the decision under Section 22-403 of the Land Use				
340		Article.				
341	* * *					
342	Sec. 5. Eff	<b>ective date</b> . This ordinance becomes effective 20 days after the				
343	date of Council adoption.					
344						
345	This is a correct copy of Council action.					
346						
347						
348 349	Megan Davey Lir Clerk of the Coun	•				